

WEST VIRGINIA LEGISLATURE

2025 REGULAR SESSION

Committee Substitute

for

House Bill 3016

By Delegates Moore, Akers, Jeffries, Rohrbach, B.
Smith, Street, Phillips, Holstein, Funkhouser, Riley,
and McGeehan

[Originating in the Committee on the Judiciary;

Reported on March 24, 2025]

1 A BILL to amend and reenact §3-1-34 and §17B-2-1 of the Code of West Virginia, 1931, as
2 amended, all relating to the identification of voters; modifying the types of valid identifying
3 documents for voting purposes by requiring generally a photograph on each form of voter
4 identification; providing certain limited exemptions from the requirement to present a photo
5 identification card; and providing generally that, subject to enumerated exceptions, any
6 identification card issued without a photograph shall not otherwise be recognized as a valid
7 identifying document for voting purposes.

Be it enacted by the Legislature of West Virginia:

CHAPTER 3. ELECTIONS.

ARTICLE 1. GENERAL PROVISIONS AND DEFINITIONS.

§3-1-34. Voting procedures generally; identification; assistance to voters; voting records; penalties.

1 (a) A person desiring to vote in an election shall, upon entering the election room, clearly
2 state his or her name and residence to one of the poll clerks who shall thereupon announce the
3 same in a clear and distinct tone of voice. For elections occurring on or after January 1, 2018, the
4 person desiring to vote shall present to one of the poll clerks a valid identifying document meeting
5 the requirements of ~~subdivisions §3-1-34(a)(1) or §3-1-34(a)(2) of this Code subsection~~, and the
6 poll clerk shall inspect and confirm that the name on the valid identifying document conforms to the
7 name in the individual's voter registration record and that, if the valid identifying document
8 contains a photograph, the image displayed is truly an image of the person presenting the
9 document. If that person is found to be duly registered as a voter at that precinct, he or she shall
10 sign his or her name in the designated location provided at the precinct. If that person is physically
11 or otherwise unable to sign his or her name, his or her mark shall be affixed by one of the poll
12 clerks in the presence of the other and the name of the poll clerk affixing the voter's mark shall be
13 indicated immediately under the affixation. No ballot may be given to the person until he or she

signs his or her name on the designated location or his or her signature is affixed thereon.

(1) A document shall be deemed to be a valid identifying document if it:

(A) Has been issued either by the State of West Virginia, or one of its ~~subsidiaries~~ political subdivisions or instrumentalities, or by the United States Government; and

(B) Contains the name of the person desiring to vote; and, except as provided for by §17B-2-1(f)(4) of this Code,

(C) Contains a photograph of the person desiring to vote.

(2) Notwithstanding the provisions of ~~subdivisions §3-1-34(a)(1) of this Code subsection,~~ the following documents, if they contain the voter's name, shall be considered valid identifying documents, and a person desiring to vote may produce any of the following:

(A) A valid West Virginia driver's license or valid West Virginia identification card issued by the West Virginia Division of Motor Vehicles, including those issued in accordance with §17B-2-1(f)(4) of this code;

(B) A valid driver's license issued by a state other than the State of West Virginia;

(C) A valid United States passport or passport card;

(D) A valid employee identification card with a photograph of the eligible voter issued by any branch, department, agency, or entity of the United States Government or of the State of West Virginia, or by any county, municipality, board, authority, or other political subdivision of West Virginia;

(E) A valid student identification card with a photograph of the eligible voter issued by an institution of higher education in West Virginia, or a valid high school identification card issued by a West Virginia high school;

(F) A valid military identification card issued by the United States with a photograph of the person desiring to vote; or

~~(G) A valid concealed carry (pistol/revolver) permit issued by the sheriff of the county with a photograph of the person desiring to vote;~~

~~(H) A valid Medicare card or Social Security card;~~

~~(I) A valid birth certificate;~~

~~(J) (G) A valid voter registration card that includes the voter's photograph issued by a county clerk in the State of West Virginia or the Secretary of State. No fee shall be charged or collected for the application or issuance of a photo voter registration card.~~

~~(K) A valid hunting or fishing license issued by the State of West Virginia;~~

~~(L) A valid identification card issued to the voter by the West Virginia Supplemental Nutrition Assistance (SNAP) program;~~

~~(M) A valid identification card issued to the voter by the West Virginia Temporary Assistance for Needy Families (TANF) program;~~

~~(N) A valid identification card issued to the voter by West Virginia Medicaid;~~

~~(O) A valid bank card or valid debit card;~~

~~(P) A valid utility bill issued within six months of the date of the election;~~

~~(Q) A valid bank statement issued within six months of the date of the election; or~~

~~(R) A valid health insurance card issued to the voter.~~

~~(3) Any expired document identified in §3-1-34(a)(2) shall be deemed valid if presented by a registered voter 65 years of age or older, provided that the identification was unexpired on the registered voter's sixty-fifth birthday.~~

~~(3) (4)~~ In lieu of providing a valid identifying document, as required by this section, a registered voter may be accompanied at the polling place by an adult known to the registered voter for at least six months. That adult may sign an affidavit on a form provided to clerks and poll workers by the Secretary of State, which states under oath or affirmation that the adult has known the registered voter for at least six months, and that in fact the registered voter is the same person who is present for the purpose of voting. For the affidavit to be considered valid, the adult shall present a valid identifying document with his or her name, address, and photograph.

~~(4) (5)~~ A poll worker may allow a voter, whom the poll worker has known for at least six

months, to vote without presenting a valid identifying document.

~~(5)~~ (6) If the person desiring to vote is unable to furnish a valid identifying document, or if the poll clerk determines that the proof of identification presented by the voter does not qualify as a valid identifying document, the person desiring to vote shall be permitted to cast a provisional ballot after executing an affidavit affirming his or her identity pursuant to §3-1-34(a)(6)(B) paragraph ~~(B)~~ of this subdivision Code.

(A) The provisional ballot is entitled to be counted once the election authority verifies the identity of the individual by comparing that individual's signature to the current signature on file with the election authority and determines that the individual was otherwise eligible to cast a ballot at the polling place where the ballot was cast.

(B) The affidavit to be used for voting shall be substantially in the following form:

"State of West Virginia

County of.....

I do solemnly swear (or affirm) that my name is; that I reside at.....; and that I am the person listed in the precinct register under this name and at this address.

I understand that knowingly providing false information is a violation of law and subjects me to possible criminal prosecution.

.....

Signature of voter

Subscribed and affirmed before me this..... day of, 20....

.....

Name of Election Official

.....

Signature of Election Official".

~~(6)~~ (7) A voter who votes in person at a precinct polling place that is located in a building

92 which is part of a state licensed care facility where the voter is a resident is not required to provide
93 proof of identification as a condition before voting in an election.

94 ~~(7)~~ (8) The person entering voter information into the centralized voter registration
95 database shall cause the records to indicate when a voter has not presented a valid identifying
96 document and has executed a voter identity affidavit.

97 ~~(8)~~ (9) If a voter participating in the Address Confidentiality Program established by §48-
98 28A-103 of this code, executes a voter identity affidavit, the program participant's residential or
99 mailing address is subject to the confidentiality provisions of §48-28A-108 of this code and shall be
100 used only for those statutory and administrative purposes authorized by this section.

101 ~~(9)~~ (10) ~~Prior to the primary and general elections to be held in calendar year 2018, t~~ The
102 Secretary of State shall educate voters about the requirement to present a valid identifying
103 document and develop a program to help ensure that all eligible voters are able to obtain a valid
104 identifying document.

105 (b) The clerk of the county commission is authorized, upon verification that the precinct at
106 which a handicapped person is registered to vote is not handicap accessible, to transfer that
107 person's registration to the nearest polling place in the county which is handicap accessible. A
108 request by a handicapped person for a transfer of registration must be received by the county clerk
109 no later than 30 days prior to the date of the election. A handicapped person who has not made a
110 request for a transfer of registration at least 30 days prior to the date of the election may vote a
111 provisional ballot at a handicap accessible polling place in the county of his or her registration. If
112 during the canvass the county commission determines that the person had been registered in a
113 precinct that is not handicap accessible, the voted ballot, if otherwise valid, shall be counted. The
114 handicapped person may vote in the precinct to which the registration was transferred only as long
115 as the disability exists or the precinct from which the handicapped person was transferred remains
116 inaccessible to the handicapped. To ensure confidentiality of the transferred ballot, the county
117 clerk processing the ballot shall provide the voter with an unmarked envelope and an outer

envelope designated "provisional ballot/handicapped voter". After validation of the ballot at the canvass, the outer envelope shall be destroyed and the handicapped voter's ballot shall be placed with other approved provisional ballots prior to removal of the ballot from the unmarked envelope.

(c) When the voter's signature is properly marked and the voter has presented a valid identifying document, the two poll clerks shall sign their names in the places indicated on the back of the official ballot and deliver the ballot to the voter to be voted by him or her without leaving the election room. If he or she returns the ballot spoiled to the clerks, they shall immediately mark the ballot "spoiled" and it shall be preserved and placed in a spoiled ballot envelope together with other spoiled ballots to be delivered to the board of canvassers and deliver to the voter another official ballot, signed by the clerks on the reverse side. The voter shall thereupon retire alone to the booth or compartment prepared within the election room for voting purposes and there prepare his or her ballot. In voting for candidates in general and special elections, the voter shall comply with the rules and procedures prescribed in §3-6-5 of this code.

(d) It is the duty of a poll clerk, in the presence of the other poll clerk, to indicate by a check mark, or by other means, inserted in the appropriate place on the registration record of each voter the fact that the voter voted in the election. In primary elections the clerk shall also insert on the registration record of each voter a distinguishing initial or initials of the political party for whose candidates the voter voted. If a person is challenged at the polls, the challenge shall be indicated by the poll clerks on the registration record, together with the name of the challenger. The subsequent removal of the challenge shall be recorded on the registration record by the clerk of the county commission.

(e) (1) No voter may receive any assistance in voting unless, by reason of blindness, disability, advanced age or inability to read and write, that voter is unable to vote without assistance. Any voter so qualified to receive assistance in voting may:

(A) Declare his or her choice of candidates to an Election Commissioner of each political party who, in the presence of the voter and in the presence of each other, shall prepare the ballot

for voting in the manner provided in this section and, on request, shall read to the voter the names of the candidates selected on the ballot;

(B) Require the Election Commissioners to indicate to him or her the relative position of the names of the candidates on the ballot, the voter shall then retire to one of the booths or compartments to prepare his or her ballot in the manner provided in this section;

(C) Be assisted by any person of the voter's choice, other than the voter's present or former employer or agent of that employer, the officer or agent of a labor union of which the voter is a past or present member or a candidate on the ballot or an official write-in candidate; or

(D) If he or she is handicapped, vote from an automobile outside the polling place or precinct by the absentee balloting method provided in §3-3-5(e) of this code in the presence of an Election Commissioner of each political party if all of the following conditions are met:

(i) The polling place is not handicap accessible; and

(ii) No voters are voting or waiting to vote inside the polling place.

(2) The voted ballot shall then be returned to the precinct officials and secured in a sealed envelope to be returned to the clerk of the county commission with all other election materials. The ballot shall then be tabulated using the appropriate method provided in §3-1-8 of this code as it relates to the specific voting system in use.

(3) A voter who requests assistance in voting but who is believed not to be qualified for assistance under the provisions of this section shall nevertheless be permitted to vote a provisional ballot with the assistance of any person herein authorized to render assistance.

(4) One or more of the Election Commissioners or poll clerks in the precinct may challenge the ballot on the ground that the voter received assistance in voting it when in his, her or their opinion the person who received assistance in voting is not so illiterate, blind, disabled or of such advanced age as to have been unable to vote without assistance. The Election Commissioner or poll clerk or commissioners or poll clerks making the challenge shall enter the challenge and the reason for such challenge on the form and in the manner prescribed or authorized by §3-3-1 *et*

seq. of this code.

(5) An Election Commissioner or other person who assists a voter in voting:

(A) May not in any manner request or seek to persuade or induce the voter to vote a particular ticket or for a particular candidate or for or against any public question and must not keep or make any memorandum or entry of anything occurring within the voting booth or compartment and must not, directly or indirectly, reveal to any person the name of a candidate voted for by the voter, which ticket he or she had voted or how he or she had voted on any public question or anything occurring within the voting booth, compartment, or voting machine booth except when required by law to give testimony as to the matter in a judicial proceeding; and

(B) Shall sign a written oath or affirmation before assisting the voter on a form prescribed by the Secretary of State stating that he or she will not override the actual preference of the voter being assisted, attempt to influence the voter's choice or mislead the voter into voting for someone other than the candidate of voter's choice. The person assisting the voter shall also swear or affirm that he or she believes that the voter is voting free of intimidation or manipulation. No person providing assistance to a voter is required to sign an oath or affirmation where the reason for requesting assistance is the voter's inability to vote without assistance because of blindness as defined in §5-15-3 of this code and the inability to vote without assistance because of blindness is certified in writing by a physician of the voter's choice and is on file in the office of the clerk of the county commission.

(6) In accordance with instructions issued by the Secretary of State, the clerk of the county commission shall provide a form entitled "list of assisted voters", on a form as prescribed by the Secretary of State. The commissioners shall enter the name of each voter receiving assistance in voting the ballot, together with the poll slip number of that voter and the signature of the person or the commissioner from each party who assisted the voter. If no voter has been assisted in voting, the commissioners shall make and subscribe to an oath of that fact on the list.

(f) After preparing the ballot, the voter shall fold the ballot so that the face is not exposed

196 and the names of the poll clerks on it are seen. The voter shall announce his or her name and
197 present his or her ballot to one of the commissioners who shall hand the same to another
198 commissioner, of a different political party, who shall deposit it in the ballot box if the ballot is the
199 official one and properly signed. The commissioner of election may inspect every ballot before it is
200 deposited in the ballot box to ascertain whether it is single; but without unfolding or unrolling it so
201 as to disclose its content. When the voter has voted, he or she shall retire immediately from the
202 election room and beyond the sixty-foot limit and not return except by permission of the
203 commissioners.

204 (g) Following the election, the oaths or affirmations required by this section from those
205 assisting voters, together with the "list of assisted voters", shall be returned by the Election
206 Commissioners to the clerk of the county commission along with the election supplies, records and
207 returns. The clerk of the county commission shall make the oaths, affirmations and list available for
208 public inspection and preserve them for a period of 22 months or until disposition is authorized or
209 directed by the Secretary of State or court of record. The clerk may use these records to update
210 the voter registration records in accordance with §3-2-18(d) of this code.

211 (h) Any person making an oath or affirmation required under the provisions of this section
212 who knowingly swears falsely or any person who counsels, advises, aids or abets another in the
213 commission of false swearing under this section, is guilty of a misdemeanor and, upon conviction
214 thereof, shall be fined not more than \$1,000 or confined in jail for a period of not more than one
215 year, or both fined and confined.

216 (i) Any Election Commissioner or poll clerk who authorizes or provides unchallenged
217 assistance to a voter when the voter is known to the Election Commissioner or poll clerk not to
218 require assistance in voting, is guilty of a felony and, upon conviction thereof, shall be fined not
219 more than \$5,000 or imprisoned in a state correctional facility for a period of not less than one year
220 nor more than five years, or both fined and imprisoned.

NOTE: The purpose of this bill is to require a photograph on all valid identifying documents used for voter identification purposes and to ensure that driver's licenses, permits, and identification cards issued to lawful noncitizen residents are easily distinguishable from driver's licenses, permits, and identification cards issued to citizens to ensure no noncitizen is capable of utilizing a noncitizen driver's license, permit, or identification card to register to vote.

Strike-throughs indicate language that would be stricken from a heading or the present law and underscoring indicates new language that would be added.